



**CITY OF BLACK DIAMOND**  
**April 27, 2023, Special Meeting Agenda**  
**Council Chambers, 25510 Lawson Street, Black Diamond, WA 98010**

**THIS IS OFFERED AS A HYBRID MEETING AND MAY BE ATTENDED IN PERSON AT THE ABOVE NOTED ADDRESS OR BY JOINING VIRTUAL/TELEPHONICALLY. CALL IN AND JOINING INFORMATION FOLLOWS:**

**Zoom link to join meeting:**

<https://zoom.us/j/4454477047?pwd=eGxRY3ZEeU14SVM2cGRBcUxCSjdmZz09>

*(Note: You do not need a web cam to join the meeting, but you will need audio to hear the proceedings.)*

Meeting ID: 445 447 7047

Password: Council

**Telephone dial in options:**

+1 253 215 8782 US (Tacoma)

+1 206 337 9723 US (Seattle)

Meeting ID: 445 447 7047

Password: 426953 (phone in only)

**6:00 P.M. – CALL TO ORDER, FLAG SALUTE, ROLL CALL**

**NEW BUSINESS**

- 1) Review, Discussion, and Next Steps Regarding the City's Long-Term Financial Forecast

**ADJOURNMENT**

# City of Black Diamond



## General Fund Financial Forecast Presentation to City Council April 27, 2023

**DRAFT**



# Topics for Discussion

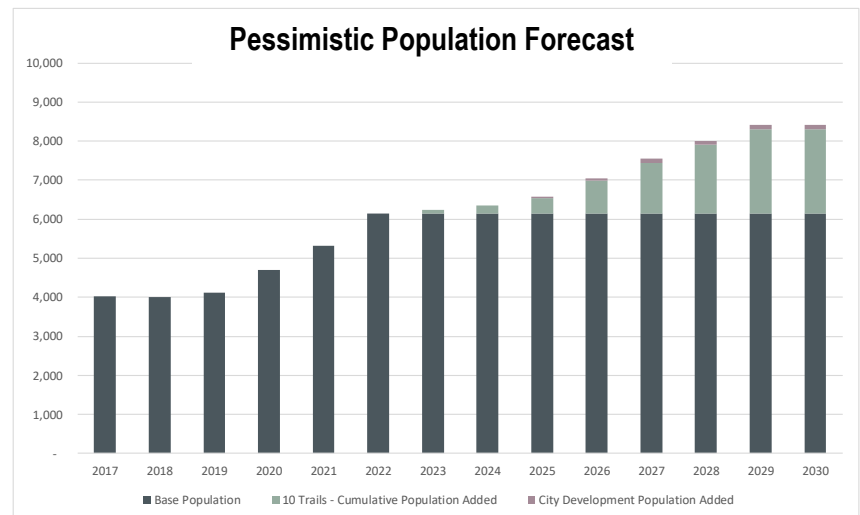
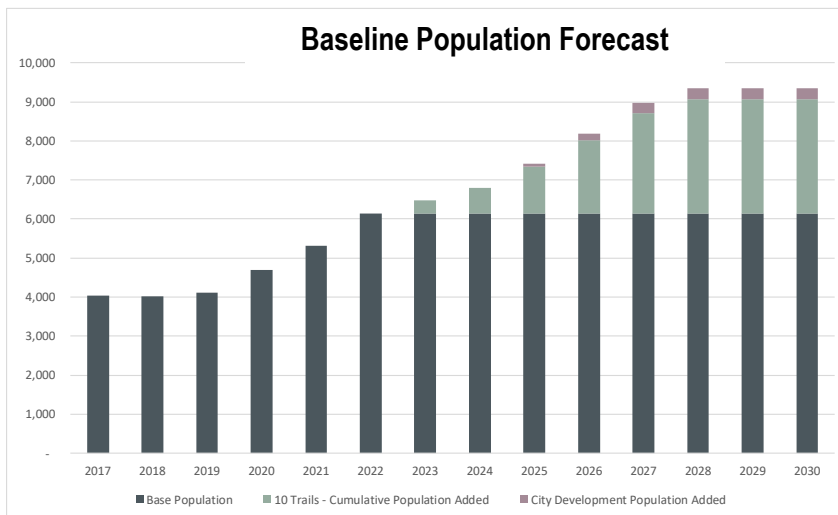
- **Independent Analysis: City General Fund Forecast**
  - » Pessimistic, Baseline Growth Scenarios
- **Revenue Assumptions**
  - » Property Tax Revenue
  - » Development Fee Revenue
  - » Sale Tax Revenue
  - » LID Levy Lift Analysis (potential \$3M in 2025)
- **Financial Forecasts**
  - » Existing budget and no levy lid lift
  - » Existing budget and potential \$3.0M levy lid lift



# Key Underlying Assumptions - Population

## ● Residential Population

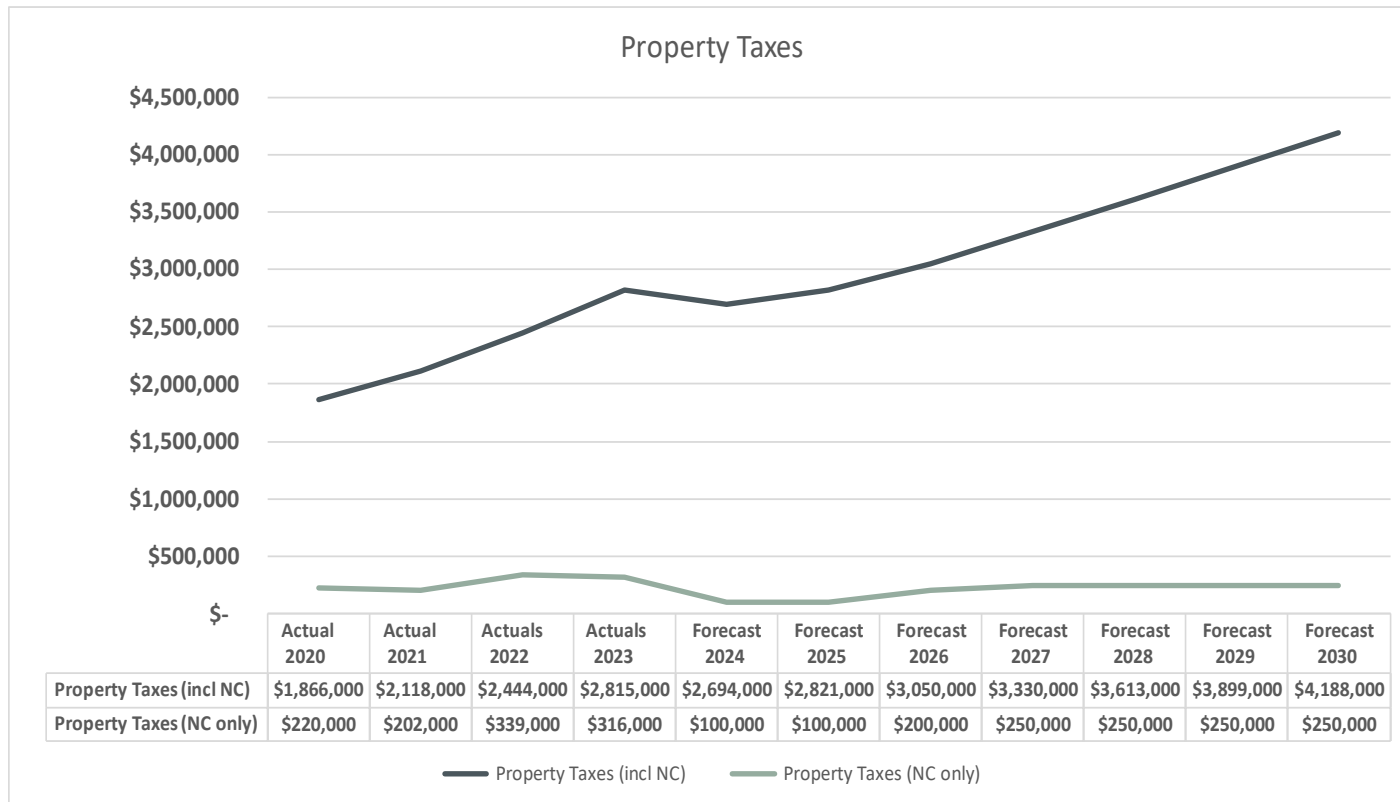
- » 2022 Population: 6,150 residents (per WA State OFM)
- » **Baseline Forecast: City grows to about 9,200 residents** by 2030, based on DPGF's estimates and Planning Department input
- » **Pessimistic Forecast: City grows to about 8,400 residents** by 2030, reflecting slower than anticipated build out at Ten Trails





# Underlying Assumptions – Property Taxes

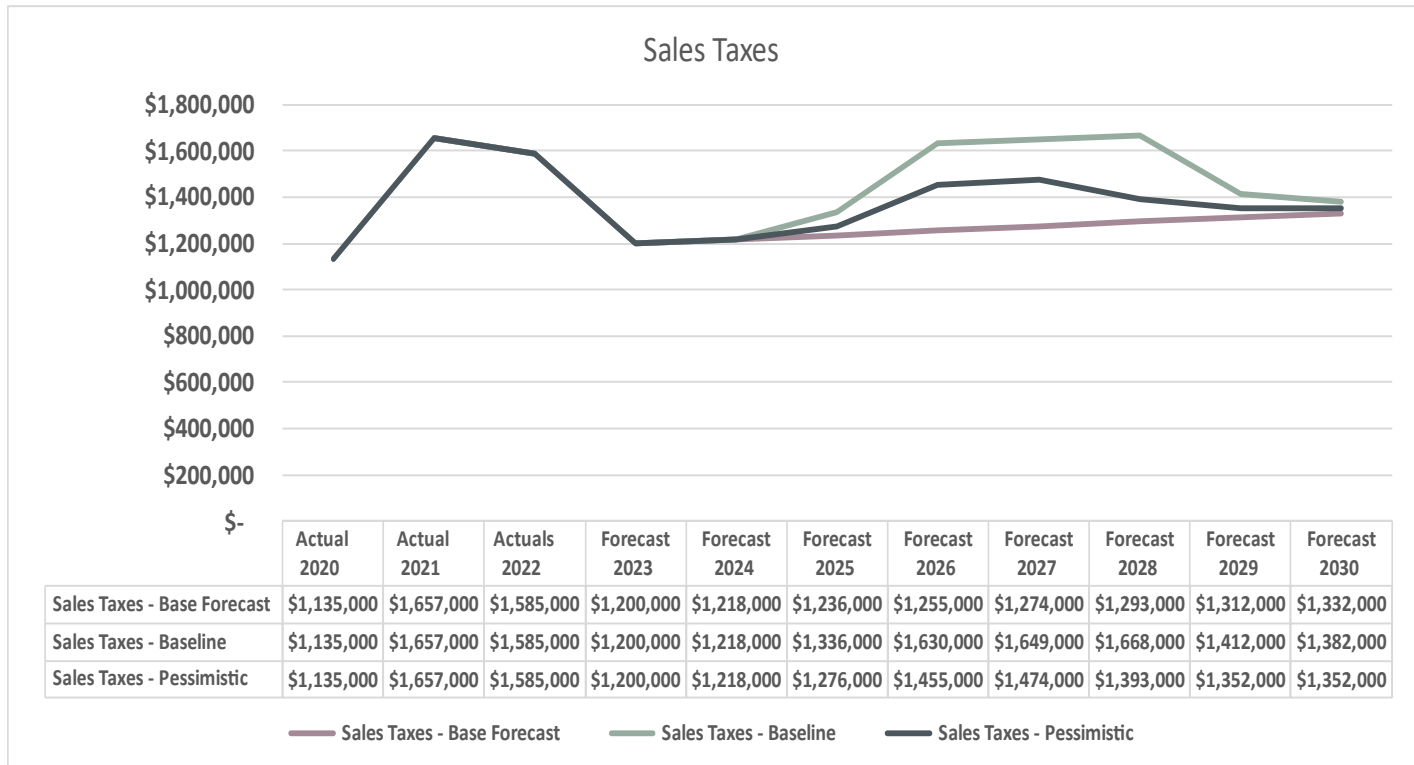
- 1.0% growth, as limited under current law
- New construction declines to \$100K per year then increases to \$250K as buildout at TenTrails increases during last half of decade





# Underlying Assumptions – Sales Taxes

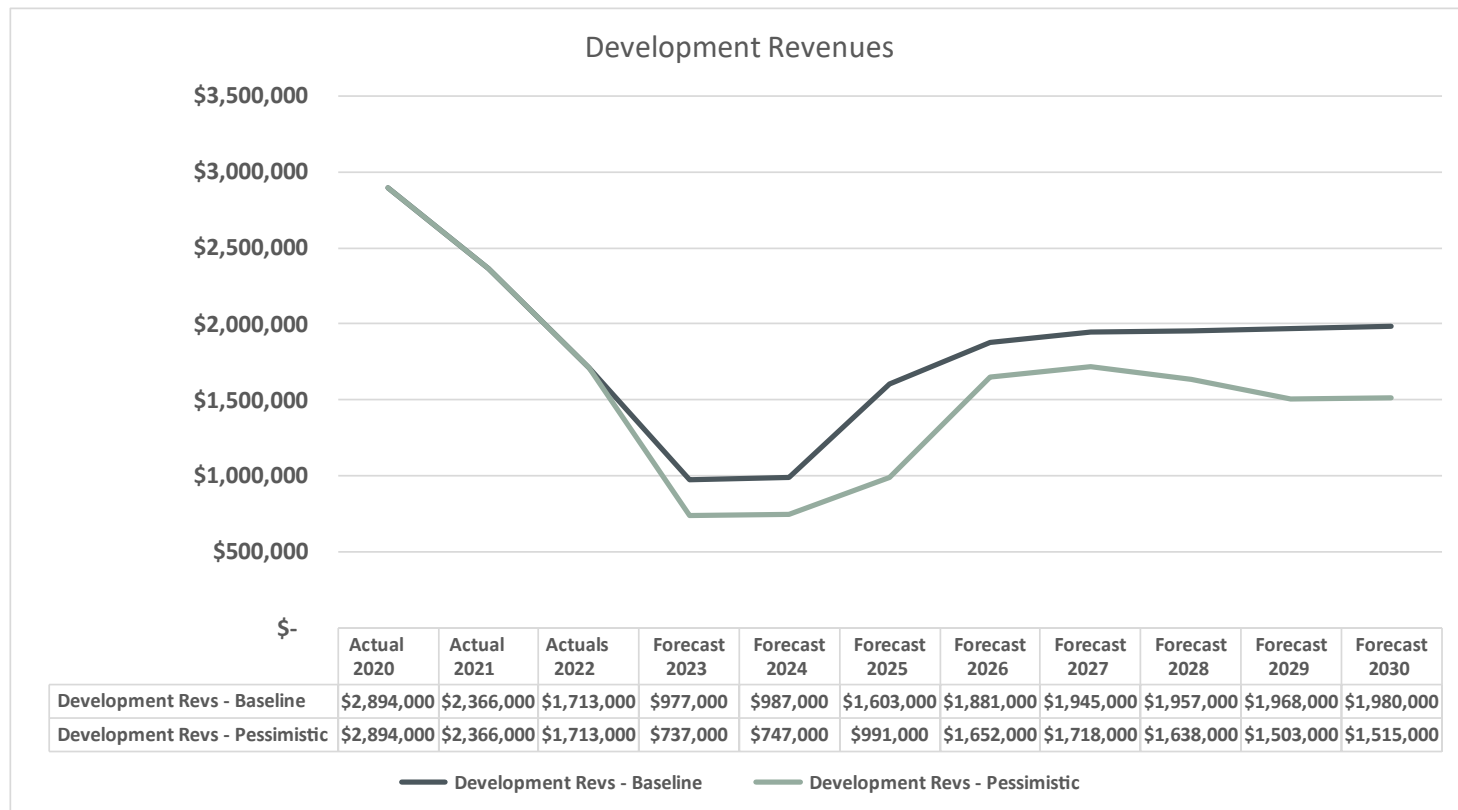
- » **Moderate growth** in base economy;
- » No significant new retailers expected - mostly new service retailers
- » Forecasted growth due mainly to one-time sales taxes on construction
- » Structural growth will depend on addition of major retailer (e.g. grocery store) or destination retailer (e.g. Home Depot or Costco)





# Underlying Assumptions – Dev Revs

- » Highly sensitive to development activity
- » Factors: Timing of new construction at Ten Trails and in-city developments





# Underlying Assumptions – Population Growth

- » Factors: Timing of new construction and sales at Ten Trails and in-city developments
- » No estimates for Phase 3 of the Master Planned Development (MPD) included



# City of Black Diamond

## GF Financial Forecast

Scenario: S0 - Maintain existing budget; Baseline revenue forecast

|                                |    | Actual<br>2022 |    | Forecast<br>2023 |    | Forecast<br>2024 |    | Forecast<br>2025 |    | Forecast<br>2026 |    | Forecast<br>2027 |    | Forecast<br>2028 |    | Forecast<br>2029 |    | Forecast<br>2030 |
|--------------------------------|----|----------------|----|------------------|----|------------------|----|------------------|----|------------------|----|------------------|----|------------------|----|------------------|----|------------------|
| Beginning Cash                 | \$ | 8.287          | \$ | 7.455            | \$ | 6.071            | \$ | 4.624            | \$ | 3.836            | \$ | 3.649            | \$ | 3.623            | \$ | 3.669            | \$ | 3.479            |
| <b>Revenues</b>                |    |                |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |
| Property Txs                   | \$ | 2.444          | \$ | 2.784            | \$ | 2.912            | \$ | 3.041            | \$ | 3.272            | \$ | 3.554            | \$ | 3.840            | \$ | 4.128            | \$ | 4.420            |
| Sales Txs                      |    | 1.585          |    | 1.200            |    | 1.218            |    | 1.336            |    | 1.630            |    | 1.649            |    | 1.668            |    | 1.412            |    | 1.382            |
| Permits                        |    | 1.713          |    | 0.977            |    | 0.987            |    | 1.603            |    | 1.881            |    | 1.945            |    | 1.957            |    | 1.968            |    | 1.980            |
| All Other                      |    | 4.377          |    | 1.899            |    | 1.947            |    | 2.018            |    | 2.103            |    | 2.194            |    | 2.255            |    | 2.292            |    | 2.329            |
| <b>Total</b>                   | \$ | <b>10.120</b>  | \$ | <b>6.860</b>     | \$ | <b>7.064</b>     | \$ | <b>7.999</b>     | \$ | <b>8.885</b>     | \$ | <b>9.342</b>     | \$ | <b>9.720</b>     | \$ | <b>9.801</b>     | \$ | <b>10.111</b>    |
| <b>Expenditures</b>            |    |                |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |
| Police                         |    | 2.699          |    | 3.260            |    | 3.373            |    | 3.490            |    | 3.611            |    | 3.736            |    | 3.866            |    | 4.001            |    | 4.141            |
| Fire                           |    | 1.023          |    | 1.083            |    | 1.115            |    | 1.149            |    | 1.183            |    | 1.219            |    | 1.255            |    | 1.293            |    | 1.332            |
| Comm Development               |    | 0.939          |    | 1.020            |    | 1.055            |    | 1.091            |    | 1.128            |    | 1.166            |    | 1.206            |    | 1.248            |    | 1.291            |
| All Other                      |    | 6.290          |    | 2.881            |    | 2.968            |    | 3.058            |    | 3.151            |    | 3.247            |    | 3.346            |    | 3.449            |    | 3.555            |
| <b>Total</b>                   | \$ | <b>10.952</b>  | \$ | <b>8.244</b>     | \$ | <b>8.511</b>     | \$ | <b>8.787</b>     | \$ | <b>9.072</b>     | \$ | <b>9.368</b>     | \$ | <b>9.674</b>     | \$ | <b>9.990</b>     | \$ | <b>10.318</b>    |
| Ending Cash                    | \$ | 7.455          | \$ | 6.071            | \$ | 4.624            | \$ | 3.836            | \$ | 3.649            | \$ | 3.623            | \$ | 3.669            | \$ | 3.479            | \$ | 3.272            |
| check                          |    | -              |    | -                |    | -                |    | -                |    | 0                |    | -                |    | -                |    | -                |    | -                |
| <b>Population Projection</b>   |    |                |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |
| Exps per capita                | \$ | 1,782          | \$ | 1,274            | \$ | 1,253            | \$ | 1,184            | \$ | 1,108            | \$ | 1,043            | \$ | 1,036            | \$ | 1,069            | \$ | 1,105            |
| <b>General Fund Reserves</b>   |    |                |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |
| 20% Expenditure Target         | \$ | 2.190          | \$ | 1.649            | \$ | 1.702            | \$ | 1.757            | \$ | 1.814            | \$ | 1.874            | \$ | 1.935            | \$ | 1.998            | \$ | 2.064            |
| Surplus or Cut To Expenditures | \$ | 5.265          | \$ | 4.422            | \$ | 2.922            | \$ | 2.079            | \$ | 1.834            | \$ | 1.749            | \$ | 1.734            | \$ | 1.481            | \$ | 1.209            |

# City of Black Diamond

## GF Financial Forecast

Scenario: S0 - Maintain existing budget; Pessimistic Revenue Forecast

|                                |    | Actual<br>2022 | Forecast<br>2023 | Forecast<br>2024 | Forecast<br>2025 | Forecast<br>2026 | Forecast<br>2027 | Forecast<br>2028 | Forecast<br>2029 | Forecast<br>2030 |
|--------------------------------|----|----------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|
| Beginning Cash                 | \$ | 8.287          | \$ 7.455         | \$ 5.681         | \$ 3.827         | \$ 2.351         | \$ 1.825         | \$ 1.437         | \$ 1.126         | \$ 0.608         |
| <b>Revenues</b>                |    |                |                  |                  |                  |                  |                  |                  |                  |                  |
| Property Txs                   | \$ | 2.444          | \$ 2.784         | \$ 2.912         | \$ 3.041         | \$ 3.272         | \$ 3.554         | \$ 3.840         | \$ 4.128         | \$ 4.420         |
| Sales Txs                      |    | 1.585          | 1.200            | 1.218            | 1.336            | 1.630            | 1.649            | 1.668            | 1.412            | 1.382            |
| Permits                        |    | 1.713          | 0.603            | 0.614            | 0.980            | 1.631            | 1.695            | 1.707            | 1.719            | 1.731            |
| All Other                      |    | 4.377          | 1.883            | 1.913            | 1.953            | 2.014            | 2.081            | 2.148            | 2.213            | 2.248            |
| <b>Total</b>                   | \$ | <b>10.120</b>  | \$ <b>6.471</b>  | \$ <b>6.657</b>  | \$ <b>7.311</b>  | \$ <b>8.546</b>  | \$ <b>8.980</b>  | \$ <b>9.363</b>  | \$ <b>9.472</b>  | \$ <b>9.780</b>  |
| <b>Expenditures</b>            |    |                |                  |                  |                  |                  |                  |                  |                  |                  |
| Police                         |    | 2.699          | 3.260            | 3.373            | 3.490            | 3.611            | 3.736            | 3.866            | 4.001            | 4.141            |
| Fire                           |    | 1.023          | 1.083            | 1.115            | 1.149            | 1.183            | 1.219            | 1.255            | 1.293            | 1.332            |
| Comm Development               |    | 0.939          | 1.020            | 1.055            | 1.091            | 1.128            | 1.166            | 1.206            | 1.248            | 1.291            |
| All Other                      |    | 6.290          | 2.881            | 2.968            | 3.058            | 3.151            | 3.247            | 3.346            | 3.449            | 3.555            |
| <b>Total</b>                   | \$ | <b>10.952</b>  | \$ <b>8.244</b>  | \$ <b>8.511</b>  | \$ <b>8.787</b>  | \$ <b>9.072</b>  | \$ <b>9.368</b>  | \$ <b>9.674</b>  | \$ <b>9.990</b>  | \$ <b>10.318</b> |
| Ending Cash                    | \$ | 7.455          | \$ 5.681         | \$ 3.827         | \$ 2.351         | \$ 1.825         | \$ 1.437         | \$ 1.126         | \$ 0.608         | \$ 0.070         |
| check                          |    | -              | -                | -                | -                | 0                | -                | -                | -                | -                |
| <b>Population Projection</b>   |    |                |                  |                  |                  |                  |                  |                  |                  |                  |
| Exps per capita                | \$ | 1,782          | \$ 1,320         | \$ 1,341         | \$ 1,336         | \$ 1,286         | \$ 1,241         | \$ 1,208         | \$ 1,188         | \$ 1,227         |
| <b>General Fund Reserves</b>   |    |                |                  |                  |                  |                  |                  |                  |                  |                  |
| 20% Expenditure Target         | \$ | 2.190          | \$ 1.649         | \$ 1.702         | \$ 1.757         | \$ 1.814         | \$ 1.874         | \$ 1.935         | \$ 1.998         | \$ 2.064         |
| Surplus or Cut To Expenditures | \$ | 5.265          | \$ 4.032         | \$ 2.125         | \$ 0.594         | \$ 0.011         | \$ (0.436)       | \$ (0.809)       | \$ (1.390)       | \$ (1.994)       |
| Cuts as a percentage of OpEx   |    |                |                  |                  |                  |                  | 5%               | 8%               | 14%              | 19%              |

# City of Black Diamond

## GF Financial Forecast

Scenario: S1 - Maintain existing budget; Baseline revenue forecast with potential \$3.0M Levy Lid Lift

|                                |    | Actual<br>2022 |    | Forecast<br>2023 |    | Forecast<br>2024 |    | Forecast<br>2025 |    | Forecast<br>2026 |    | Forecast<br>2027 |    | Forecast<br>2028 |    | Forecast<br>2029 |    | Forecast<br>2030 |
|--------------------------------|----|----------------|----|------------------|----|------------------|----|------------------|----|------------------|----|------------------|----|------------------|----|------------------|----|------------------|
| Beginning Cash                 | \$ | 8.287          | \$ | 7.455            | \$ | 6.071            | \$ | 4.624            | \$ | 6.836            | \$ | 9.664            | \$ | 12.668           | \$ | 15.759           | \$ | 18.630           |
| <b>Revenues</b>                |    |                |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |
| Property Txs                   | \$ | 2.444          | \$ | 2.784            | \$ | 2.912            | \$ | 6.041            | \$ | 6.272            | \$ | 6.554            | \$ | 6.840            | \$ | 7.128            | \$ | 7.420            |
| Sales Txs                      |    | 1.585          |    | 1.200            |    | 1.218            |    | 1.336            |    | 1.630            |    | 1.649            |    | 1.668            |    | 1.412            |    | 1.382            |
| Permits                        |    | 1.713          |    | 0.977            |    | 0.987            |    | 1.603            |    | 1.881            |    | 1.945            |    | 1.957            |    | 1.968            |    | 1.980            |
| All Other                      |    | 4.377          |    | 1.899            |    | 1.947            |    | 2.018            |    | 2.118            |    | 2.224            |    | 2.300            |    | 2.353            |    | 2.405            |
| <b>Total</b>                   | \$ | <b>10.120</b>  | \$ | <b>6.860</b>     | \$ | <b>7.064</b>     | \$ | <b>10.999</b>    | \$ | <b>11.900</b>    | \$ | <b>12.372</b>    | \$ | <b>12.765</b>    | \$ | <b>12.862</b>    | \$ | <b>13.187</b>    |
| <b>Expenditures</b>            |    |                |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |
| Police                         |    | 2.699          |    | 3.260            |    | 3.373            |    | 3.490            |    | 3.611            |    | 3.736            |    | 3.866            |    | 4.001            |    | 4.141            |
| Fire                           |    | 1.023          |    | 1.083            |    | 1.115            |    | 1.149            |    | 1.183            |    | 1.219            |    | 1.255            |    | 1.293            |    | 1.332            |
| Comm Development               |    | 0.939          |    | 1.020            |    | 1.055            |    | 1.091            |    | 1.128            |    | 1.166            |    | 1.206            |    | 1.248            |    | 1.291            |
| All Other                      |    | 6.290          |    | 2.881            |    | 2.968            |    | 3.058            |    | 3.151            |    | 3.247            |    | 3.346            |    | 3.449            |    | 3.555            |
| <b>Total</b>                   | \$ | <b>10.952</b>  | \$ | <b>8.244</b>     | \$ | <b>8.511</b>     | \$ | <b>8.787</b>     | \$ | <b>9.072</b>     | \$ | <b>9.368</b>     | \$ | <b>9.674</b>     | \$ | <b>9.990</b>     | \$ | <b>10.318</b>    |
| Ending Cash                    | \$ | 7.455          | \$ | 6.071            | \$ | 4.624            | \$ | 6.836            | \$ | 9.664            | \$ | 12.668           | \$ | 15.759           | \$ | 18.630           | \$ | 21.499           |
| check                          |    | -              |    | -                |    | -                |    | -                |    | 0                |    | -                |    | -                |    | -                |    | -                |
| <b>Population Projection</b>   |    |                |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |
| Exps per capita                | \$ | 1,782          | \$ | 1,274            | \$ | 1,253            | \$ | 1,184            | \$ | 1,108            | \$ | 1,043            | \$ | 1,036            | \$ | 1,069            | \$ | 1,105            |
| <b>General Fund Reserves</b>   |    |                |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |
| 20% Expenditure Target         | \$ | 2.190          | \$ | 1.649            | \$ | 1.702            | \$ | 1.757            | \$ | 1.814            | \$ | 1.874            | \$ | 1.935            | \$ | 1.998            | \$ | 2.064            |
| Surplus or Cut To Expenditures | \$ | 5.265          | \$ | 4.422            | \$ | 2.922            | \$ | 5.079            | \$ | 7.849            | \$ | 10.794           | \$ | 13.824           | \$ | 16.632           | \$ | 19.435           |

# City of Black Diamond

## GF Financial Forecast

Scenario: S1 - Maintain existing budget; Pessimistic Revenue Forecast with potential \$3.0M Levy Lid Lift

|                                |    | Actual<br>2022 |    | Forecast<br>2023 |    | Forecast<br>2024 |    | Forecast<br>2025 |    | Forecast<br>2026 |    | Forecast<br>2027 |    | Forecast<br>2028 |    | Forecast<br>2029 |    | Forecast<br>2030 |
|--------------------------------|----|----------------|----|------------------|----|------------------|----|------------------|----|------------------|----|------------------|----|------------------|----|------------------|----|------------------|
| Beginning Cash                 | \$ | 8.287          | \$ | 7.455            | \$ | 5.681            | \$ | 3.827            | \$ | 5.351            | \$ | 7.840            | \$ | 10.482           | \$ | 13.217           | \$ | 15.758           |
| <b>Revenues</b>                |    |                |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |
| Property Txs                   | \$ | 2.444          | \$ | 2.784            | \$ | 2.912            | \$ | 6.041            | \$ | 6.272            | \$ | 6.554            | \$ | 6.840            | \$ | 7.128            | \$ | 7.420            |
| Sales Txs                      |    | 1.585          |    | 1.200            |    | 1.218            |    | 1.336            |    | 1.630            |    | 1.649            |    | 1.668            |    | 1.412            |    | 1.382            |
| Permits                        |    | 1.713          |    | 0.603            |    | 0.614            |    | 0.980            |    | 1.631            |    | 1.695            |    | 1.707            |    | 1.719            |    | 1.731            |
| All Other                      |    | 4.377          |    | 1.883            |    | 1.913            |    | 1.953            |    | 2.029            |    | 2.111            |    | 2.194            |    | 2.273            |    | 2.324            |
| <b>Total</b>                   | \$ | 10.120         | \$ | 6.471            | \$ | 6.657            | \$ | 10.311           | \$ | 11.561           | \$ | 12.010           | \$ | 12.408           | \$ | 12.532           | \$ | 12.856           |
| <b>Expenditures</b>            |    |                |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |
| Police                         |    | 2.699          |    | 3.260            |    | 3.373            |    | 3.490            |    | 3.611            |    | 3.736            |    | 3.866            |    | 4.001            |    | 4.141            |
| Fire                           |    | 1.023          |    | 1.083            |    | 1.115            |    | 1.149            |    | 1.183            |    | 1.219            |    | 1.255            |    | 1.293            |    | 1.332            |
| Comm Development               |    | 0.939          |    | 1.020            |    | 1.055            |    | 1.091            |    | 1.128            |    | 1.166            |    | 1.206            |    | 1.248            |    | 1.291            |
| All Other                      |    | 6.290          |    | 2.881            |    | 2.968            |    | 3.058            |    | 3.151            |    | 3.247            |    | 3.346            |    | 3.449            |    | 3.555            |
| <b>Total</b>                   | \$ | 10.952         | \$ | 8.244            | \$ | 8.511            | \$ | 8.787            | \$ | 9.072            | \$ | 9.368            | \$ | 9.674            | \$ | 9.990            | \$ | 10.318           |
| Ending Cash                    | \$ | 7.455          | \$ | 5.681            | \$ | 3.827            | \$ | 5.351            | \$ | 7.840            | \$ | 10.482           | \$ | 13.217           | \$ | 15.758           | \$ | 18.296           |
| check                          |    | -              |    | -                |    | -                |    | -                |    | 0                |    | -                |    | -                |    | -                |    | -                |
| <b>Population Projection</b>   |    |                |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |
| Exps per capita                | \$ | 1,782          | \$ | 1,320            | \$ | 1,341            | \$ | 1,336            | \$ | 1,286            | \$ | 1,241            | \$ | 1,208            | \$ | 1,188            | \$ | 1,227            |
| <b>General Fund Reserves</b>   |    |                |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |    |                  |
| 20% Expenditure Target         | \$ | 2.190          | \$ | 1.649            | \$ | 1.702            | \$ | 1.757            | \$ | 1.814            | \$ | 1.874            | \$ | 1.935            | \$ | 1.998            | \$ | 2.064            |
| Surplus or Cut To Expenditures | \$ | 5.265          | \$ | 4.032            | \$ | 2.125            | \$ | 3.594            | \$ | 6.026            | \$ | 8.609            | \$ | 11.282           | \$ | 13.760           | \$ | 16.233           |



## Next Steps

- **Motion declaring the City Council's desire to explore a potential property tax levy lid lift to fund increasing costs for public safety, and requesting the Mayor to prepare an analysis of levy lid lift options (rates, durations, and timing) for the Council to evaluate and determine whether to submit the question to voters.**
- **FCS GROUP to return with approval steps and analysis for property tax levy lid lift process including:**
  - » Types of levy lid lift options
  - » Amount of levy lid lift
  - » Potential dates for levy lid lift election
  - » Examples of recent levy lid lifts by other jurisdictions
  - » Potential property tax bill impact to the average homeowner

# Thank you!

## Questions?

[www.fcsgroup.com](http://www.fcsgroup.com)